Belgian acceptation criteria for NORM residues: theory and practice

<u>S. Pepin</u>, B. Dehandschutter, A. Poffijn, M. Sonck (Federal Agency for Nuclear Control, Belgium) 4th EAN-NORM Workshop, November 29th - December 1st 2011, Hasselt, Belgium



Current NORM regulations

Directive 96/29/EURATOM
Transposed into Royal Decree of July, 20 2001

- ⇒ Restricted list of « work activities »:
- Phosphate industry;
- Zircon industry;
- Extraction of rare earths;
- Tin foundries;
- Production of thoriated welding electrodes.

Industries of these sectors compelled to make dose-assessment of workers + population: assessment must address <u>residues</u> <u>management</u>

Impact must < 1 mSv/y – if not, corrective measures or licensing





Up to now, treatment of residues considered on a case-by-case basis

- ⇒ No *generic* criteria
- ⇒ No regulatory framework for NORM residues <u>outside</u> the list of work activities
- NORM waste in regulatory "no man's land" between industrial waste and radioactive waste;

FANC project of <u>regulatory development</u>:

⇒ Translate dosis criteria into operational <u>acceptation criteria</u> (activity concentration) for each type of residue treatment (landfill, use in cement industry,...)



Duties of residues producers

For NORM residues <u>producers</u>:

⇒ Use of clearance/exemption levels of EC document "Radiation Protection 122 II"

Derived from a dose criterion of 0.3 mSv/y

Exposure scenario's RP122 II (population):

- Person living in a house near a heap/landfill
- NORM additives in building materials for public spaces/sport ground
- Person living in a house with building materials containing NORM
- Person living a house built with undiluted NORM as unshielded surface cover
- ⇒ NORM residues producers (belonging to "positive" list) must characterize their residues:

If levels < RP 122 II: no additional constraints for residue management (<u>exception</u>: mono-landfill): clearance from further surveillance

If levels > RP 122 II: follow-up necessary (at least *administrative* follow up – record-keeping)



Acceptation criteria for NORM residues treatment facilities

Processing of (<u>not exempted</u>) NORM residues = **work activity** in the sense of Royal Decree

- ⇒ NORM-residues treatment facilities must <u>notify</u> the radiation protection authority
- ⇒ Acceptation criteria in function of type of treatment
- Landfill (hazardous, non hazardous or inert waste)
- Mono-landfill
- Incineration / co-incineration
- Processing into building materials
- ...

Acceptation criteria

	Activity concentration			
Treatment		Input (residue producer)	Output (after residue processing)	
Landfill for hazardous	$C_{exemption}$	RP 122 II	C _{average} < 0.2 Bq/g	
waste	C_{max}	50 Bq/g		
Landfill for non	C _{exemption}	RP 122 II	C O O B a /a	
hazardous or inert waste	C_{max}	10 Bq/g	C _{average} < 0.2 Bq/g	
Mono-landfill		< 0.2 Bq/g	: no restrictions	
Wierre Idriami		> 0.2 Bq/g: site-sp	2 Bq/g: site-specific dose assessment	



Acceptation criteria

	Activity concentration		
Treatment		Input (residue producer)	Output (after residue processing)
(Co)incineration	$C_{exemption}$	RP 122 II	- Activity index (building) - RP 122 II (road construction)
(Co-)incineration	C_{max}	10 Bq/g	
Building materials —	C _{exemption}	RP 122 II	- Activity index (buildings) - RP 122 II (road
	C _{max}	1 Bq/g	construction)
Other uses	Case by case (dose assessment < 0.3 mSv/y)		



Case-studies

Flow of NORM residues in residues treatment facilities

Objectives:

- View on current quantities and nature of NORM residues in treatment facilities;
- Check relevance of **European waste codes** to track NORM residues;
- Check whether application of acceptation criteria would imply a change in current practices.

3 facilities investigated:

- 1) landfill for hazardous waste
- 2) Incinerator of household and assimilated waste
- 3) Pretreatment facility for cement industry



Case-study 1: landfill for hazardous waste (1)



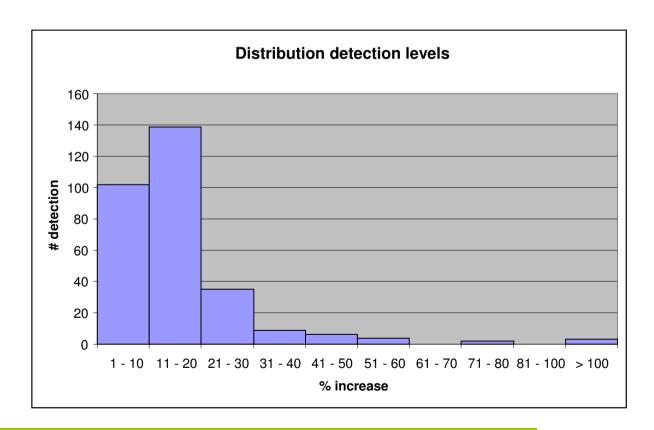
Equiped with portal monitor ⇒ all NORM detections registered NB: Detection level very low: a few % compared to background;

	2010	2009	2008
# NORM detections	92	97	111
# NORM detections > 2 X BGD	1	0	2
Quantity disposed NORM waste (tons)	2012	1877	2396
Quantity disposed waste (tons)	158 930	171 096	130 975
% NORM	1.2	1.1	1.8

Case-study 1: landfill for hazardous waste (2)

Distribution of detections as a function of radiation level (% increase on portal monitor with respect to background)

⇒ Majority of detections at **lower end** of distribution





Case-study 1: landfill for hazardous waste (3)

European waste code (EWC) of detected NORM ⇒ Majority of detections not linked to "positive list"

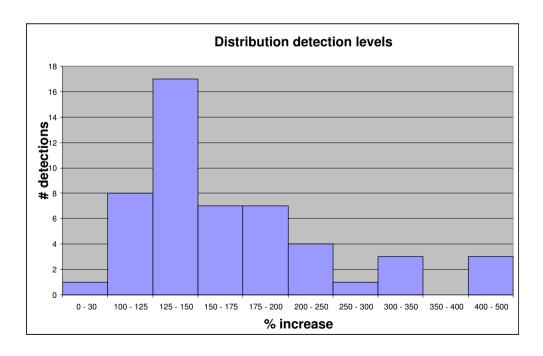
EWC	# detections 2008 - 2010
06 03 11 "solid salts and solutions containing cyanides"	22
06 06 02 "wastes containing dangerous sulphides"	8
07 07 07 "halogenated still bottoms and reaction residues"	65
10 03 99 "wastes from aluminium thermal metallurgy - wastes not otherwise specified"	9
16 08 07 "spent catalysts contaminated with dangerous substances"	5
17 05 03 "soil and stones containing dangerous substances"	35
19 01 13 "wastes from incineration or pyrolysis of waste - fly ash containing dangerous substances"	67
19 01 19 "wastes from incineration or pyrolysis of waste - sands from fluidised beds"	48
19 01 99 "wastes from incineration or pyrolysis of waste - wastes not otherwise specified"	8



Case-study 2: incinerator household and assimilated waste

	2010	2009	2008
# detections	15	14	20

Total amount of waste (2009): 170,000 tons (NORM = 0.2 %)



Case-study 2: incinerator household and assimilated waste (2)

	# detection 2008 - 2010
commercial waste	8
Bottom ash	6
Bulky waste	4
Household waste	6
Deliveries	20
Residues dust filter	3

- ~ 2/3 detections caused by deliveries (refractories) and own (outgoing) incineration waste.
- + scaling on washing tower

Case-study 3: pre-treatment facility for cement industry

Pasty waste (e.g. oil tank sludges, paint) converted into solid fuel to be used in cement production plant

⇒Mineral part goes to clinker

Oil tank sludges may be enriched in NORM Values (measured in other companies) up to 7 Bq/g Ra-226 (but very inhomogeneous)

According to mass balance, ~20% of activity may go to clinker

Case-study 3: pre-treatment facility for cement industry (2)

 γ -spectroscopic analysis of some samples of processed waste

Only one sample with increased value: Refractory coating ~ 270 Bq/kg Ra-226 & 340 Bq/kg Ra-228

Oil sludges ~ background values (~ 20 Bq/kg Ra-226 & Ra-228)

⇒ single type of residue may display large range of activity concentration;



Conclusions

<u>Lessons from stakeholders involvement (consultation of professional federations of waste treatment sector)</u>:

- Need for **juridical clarity** ⇒ transparent regulatory approach to avoid ambiguities between "NORM" waste and radioactive waste;
- Results of **case-studies** indicate that processing of NORM residues seems to be *limited in quantities* (exception of mono-landfills)
- Link between EWC and NORM waste not necessarily obvious in practical cases;
- **Traceability** may be an issue (intermediate steps e.g. waste transfer station between waste producer and final treatment);
- import from **foreign** NORM waste?
- Need for pragmatical ways of checking acceptation criteria
- ⇒ clear definition of acceptable measurements procedure and methodology (definition of a batch, criteria on homogeneity, use of external radiation measurements as screening criteria,...)

